## CHAPTER 8

## Taxation and Government Intervention



Collecting more taxes than is absolutely necessary is legalized robbery.

- Calvin Coolidge


## Consumer Surplus

- Consumer surplus is the value the consumer gets from buying a product, less its price (paying less than you are willing to pay)
- It is the area below the demand curve and above the price
- Example: I was willing to pay $\$ 1.75$ for a Gatorade but I only paid \$1.50


## Draw the Graph: Consumer Surplus



## Producer Surplus

- Producer surplus is the value the producer sells a product for less the cost of producing it (receiving more than the price you are willing to sell the good for)
- It is the area above the supply curve but below the price the producer receives
- Example: The producer was willing to sell blue $t$-shirts for $\$ 10$ but people were willing to pay $\$ 12$ for them


## Draw the Graph: Producer Surplus



## Calculating CS and PS

- To calculate the CS and PS use the formula for the area of a triangle
- $1 / 2$ (base $x$ height)


## Producer and Consumer Surplus



## Producer and Consumer Surplus

Suppose P increases to \$6


Consumer surplus decreases = area of red triangle = $1 / 2(5)(\$ 4)=\$ 10$

Producer surplus increases = areas of green triangle and rectangle =

$$
1 / 2(5)(\$ 4)+(5)(2)=\$ 20
$$

The combination of producer and consumer surplus decreases when price is greater than equilibrium price

## The Burden of Taxation

- Taxes on suppliers decrease supply
- Taxes on consumers decrease demand
- In the both cases, taxes reduce the amount of trade
- The burden of taxation is a tax paid by the supplier
- It shifts the supply curve to the left by the amount of the tax


## The Burden of Taxation

The costs of taxation include:

- Direct cost of the tax paid to the government by consumers and producers
- The deadweight loss the loss of consumer and producer surplus from a tax (that is not gained by the government)
- This is shown graphically by the welfare loss triangle


## The Burden of Taxation

A tax paid by the supplier shifts the supply curve up by the amount of the tax ( t )

Both producer and consumer surplus decrease

Positive government revenue exists

Deadweight loss exists


The amount of the tax is the distance between the supply curves

## Draw the Graph: A \$2 Tax



The amount of the tax is
the distance between
the supply curves
-The distance between the supply curves is $\$ 2$.

- The new equilibrium price is $\$ 6$.
-The blue triangle represents DWL as a result of the tax.
-Both CS and PS decrease as a result of the tax (label them on your graph)


## Revenue Box

-The revenue box is

created by the distance between the supply curves and by drawing a line from each point to the price axis
-This results in a smaller areas of CS and PS
-Using the graph, what is the amount of tax revenue?

- The amount of tax revenue is

$$
=2(8)
$$

## What price do buyers pay and sellers keep as a result of a \$2 tax?



- What price do buyers pay?
- They pay $\$ 6$ (were paying $\$ 5$ before the tax; an increase of \$1)
- What is the price sellers keep?
- \$4 the new price is $\$ 6$ but they have to pay the $\$ 2$ tax)


## Who Bears the Burden of Taxation?

- The tax burden (or tax incidence):
- The person who physically pays the tax is not necessarily the person who bears the burden of the tax


## Who Bears the Burden of Taxation?

- The more inelastic one's relative demand and supply, the larger the tax burden one will bear
- If demand is more inelastic than supply, consumers will pay the higher share
- If supply is more inelastic than demand, suppliers will pay the higher share


## What Goods Should Be Taxed?

## Goal of Government

## Most effective when

Raise revenue, limit deadweight loss Demand or supply is inelastic
Change behavior
Demand or supply is elastic

## Elasticity

## Who bears the burden?

Demand inelastic and supply
Consumers
elastic
Supply inelastic and demand
Producers
elastic
Both supply and demand elastic
Shared, but the group whose S or
$D$ is more inelastic pays more

## The Burden of Taxation

How to calculate the fraction of the tax borne by consumers and producers:


Fraction of tax borne


## Example

- Price elasticity of supply is 4
- Price elasticity of demand is 1
$\begin{aligned} & \text { - Fraction of tax borne by demander } \\ & \text { • 4/1+4=4/5 }\end{aligned}=\frac{E_{S}}{E_{D}+E_{S}}$
- Fraction of tax borne by supplier
- $1 / 1+4=1 / 5$
$\mathrm{E}_{\mathrm{D}}+\mathrm{E}_{\mathrm{S}}$


## The Burden of Taxation

Demand is relatively elastic Demand is relatively inelastic



## The Burden of Taxation

The tax burden is independent of who pays the tax


## Tax Incidence and Current Policy Debates:

## Social Security Taxes

- Both employer and employee contribute the same percentage of before-tax wages to the Social Security fund
- Although the employer and employee contribute the same percentage, they do not share the burden equally
- On average, labor supply tends to be less elastic than labor demand, so the Social Security tax burden is primarily on employees


## Tax Incidence and Current Policy Debates:

## Sales Taxes

- Sales taxes are paid by retailers on the basis of their sales revenue
- Since sales taxes are broadly defined to include most goods and services, consumers find it hard to substitute to avoid the tax
- Demand is inelastic so consumers bear the greater burden of the tax
- As consumers increase purchases on the Internet where sales are not taxed, retail stores will bear a greater burden of the sales tax


## Government Intervention as Implicit Taxation

- Government intervention in the form of price controls can be viewed as a combination tax and subsidy


## Government Intervention as Implicit Taxation

- An effective price ceiling is a governmentset price below the market equilibrium price
- A price ceiling acts as an implicit tax on producers and an implicit subsidy to consumers that causes a welfare loss identical to the loss from taxation
- A price ceiling redistributes surplus from producers to consumers


## Application: The Effect of a Price Ceiling

An effective price ceiling is set below market


A price ceiling transfers surplus from producers to consumers, generates deadweight loss, and reduces equilibrium quantity

## Government Intervention as Implicit Taxation

- An effective price floor is a government set price above the market equilibrium
- It acts as a tax on consumers and a subsidy for producers that transfers consumer surplus to producers


## Application: The Effect of a Price Floor

## An effective price floor is set above market equilibrium price



## The Difference between Taxes and Price Controls

- Price ceilings create shortages and taxes do not
- Taxes leave people free to choose how much to supply and consume as long as they pay the tax
- Shortages may also create black markets

Inelastic Demand and Incentives to Restrict Supply

- When demand is inelastic, increases in productivity that increase supply result in lower revenue for the suppliers
- Suppliers have an incentive to restrict supply when demand is inelastic, because, by doing so, they will increase their revenues


## Inelastic Demand and Incentives to Restrict Supply



## Inelastic Supplies and Incentives to Restrict Prices

- When supply is inelastic, consumers face significant price increases if their demand increases
- When supply is inelastic and demand increases, prices increase causing consumers to lobby for price controls
- Rent control in New York City is an example


## Application: Price Floors and Elasticity

The surplus created by a price floor is larger if demand and supply are elastic



## Long-Run and Short-Run Effects on Price Control

- In the short run, demand and supply are generally inelastic
- This makes a price ceiling look like it will not create a problem
- But in the long run, supply is generally elastic
- A price control would alleviate the short run problem but in the long run the shortage would become more severe


## Chapter Summary

- Consumer surplus is the net benefit a consumer gets from purchasing a good
- Producer surplus is the net benefit a producer gets from selling a good
- Equilibrium maximizes the combination of consumer and producer surplus
- Taxes create a loss of consumer and producer surplus known as deadweight loss, which is graphically represented by the welfare loss triangle


## Chapter Summary

- The cost of taxation to consumers and producers includes the actual tax paid, the deadweight loss, and the costs of administering the tax
- Relative elasticities determine who bears the burden of the tax. The more inelastic one's demand or supply, the larger the burden of the tax
- Price ceilings and floors, like taxes, result in loss of consumer and producer surplus


## Chapter Summary

- Price ceilings transfer producer surplus to consumers; they are a tax on producers and a subsidy to consumers
- Price floors transfer consumer surplus to producers; they are a tax on consumers and a subsidy to producers
- The more elastic supply and/or demand is, the greater the surplus with an effective price floor and the greater the shortage is with an effective price ceiling

